# Strengthening Student Success Conference: October 10, 2013

# New Strategies to Fund and Support Career Pathway Programs

**Barbara Baran CA EDGE Coalition** 

Linda Collins
Career Ladders Project
LearningWorks

Jodi Lewis
Institute for Higher Education Leadership and Policy (IHELP)

Van Ton-Quinlivan
California Community Colleges Chancellor's
Office



#### Wage Outcomes

- Statewide median for wages 5 years after award
  - \$52,700 for Associate Degrees,
  - ▶ \$49,700 for Certificates and
  - ▶ \$42,200 for Locally Approved Certificates & Awards.
- Median wages 5 years after award for students with associate degrees in vocational disciplines was \$66,600 compared to \$38,500 for those with non-vocational associate degrees.

Patrick Perry, CCC Chancellor's Office Student Success Update: Scorecard and WageTracker, May 2013

#### **Wage Outcomes**

- Nearly 50% of students from CCC who earned an AA/As and who had not transferred to a four year institution had median wages 5 years after earning the award of more than \$54,000, the median wage for those in California whose highest degree was a Bachelor's Degree.
- 25% of students from CCC who earned an AA/AS and who had not transferred to a four year institution had median wages 5 years after earning the award of more than \$81,000. This was higher than the median income for those in California who's highest degree was a Master's Degree (\$72,000).

Patrick Perry, CCC Chancellor's Office Student Success Update: Scorecard and WageTracker, May 2013

#### Wage Outcomes

- Associate Degrees with the highest median incomes 5 year after award include Registered Nursing (\$81,640), Radiologic Technology (\$81,573) and Respiratory Therapy (\$72,582).
- Certificates with the highest median incomes include Paramedic (\$113,360), Electrical Systems & Power Transmission (\$107,466) and Water & Wastewater Technology(\$79,205).

Patrick Perry, CCC Chancellor's Office Student Success Update: Scorecard and WageTracker, May 2013

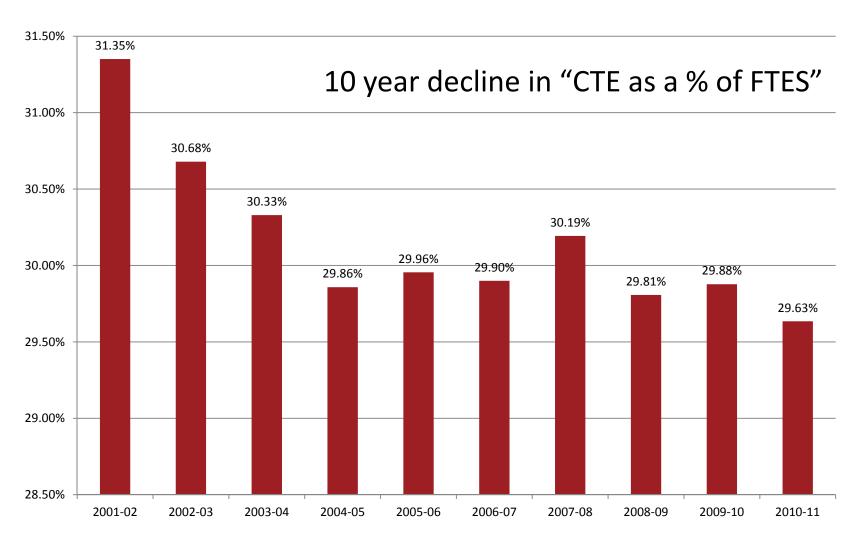
#### Recognition, Downsizing and Contraction

- Recognition of looming "skills gap" + "demographic gap"
- Growing recognition of role of community colleges, particularly in workforce and economic development
- Increased emphasis on completion
- But, downsizing and contraction over last several years:
  - Overall loss of funding resulted in decrease of some 600,000 students across the CCC system
  - Downsizing of Adult Education since "flexing" of funds in 2009 led to loss of over 1 million students from that system
- Disproportionate cuts to CTE programs





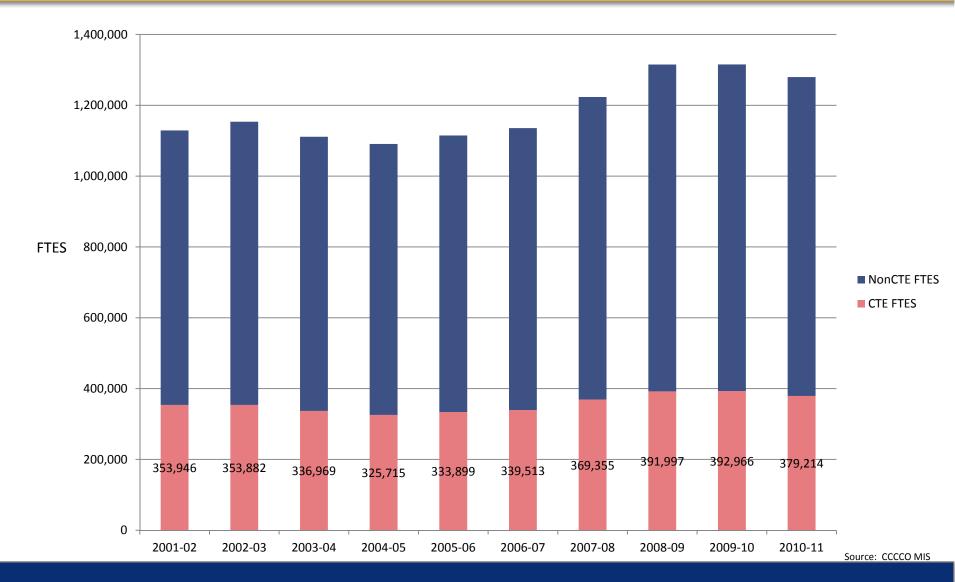
#### Is our system trending the right way?



Source: CCCCO MIS

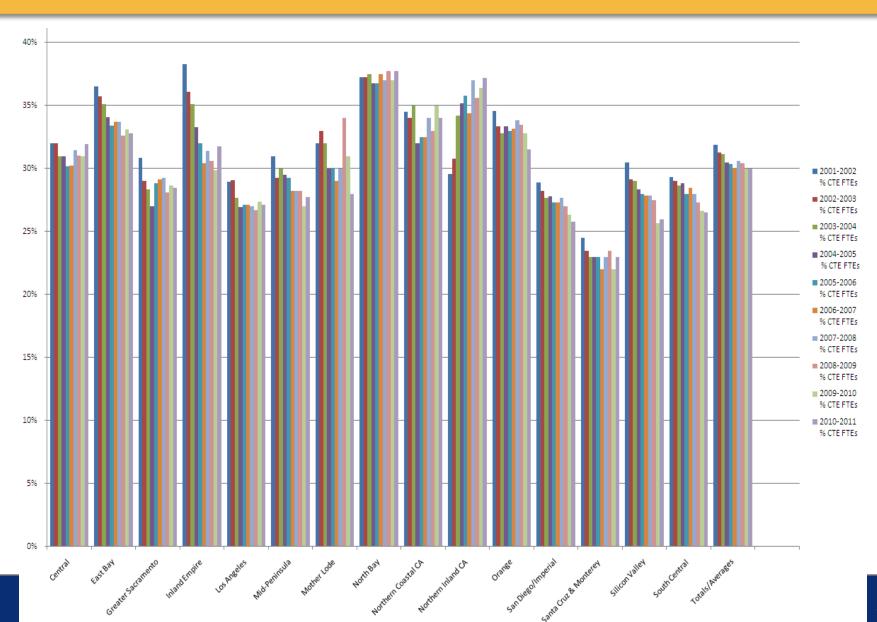


# State apportionment not proportionally being used on CTE.





# Your region's 10-year trend in career technical education (CTE) portfolio as % of FTES



#### The CTE Dilemma: An Undervalued Mission

- ▶ CTE subordinated to transfer mission
  - In governance, funding and relative status
  - Applied learning frowned on by CSU and UC; no applied baccalaureate
- Flat reimbursement model no differential funding for high cost programs
- Need for "venture capital" and seed funds as well as ongoing support
  - Overreliance on short-term grant funds; constant fund raising to run core
  - Competition prioritized over collaboration
  - Loss of instructional equipment categorical a critical factor
- Intense competition for seats in high demand/high wage programs
  - Reverse transfer crowds out first generation and low-income students
  - Lack of prioritization and disconnection from basic skills instruction



#### Other funding streams ...

#### > SB1070

Note: SB70 to SB1070, then sunsets after next year

#### ► CA Career Pathways Trust— SB594-Steinberg

- \$250M appropriated in the 2013-14 State Budget
- Competitive grants to support career pathways programs, K-14 alignment, and work-based learning
- Administered by CDE; K12 or CCCs can be lead fiscal agent

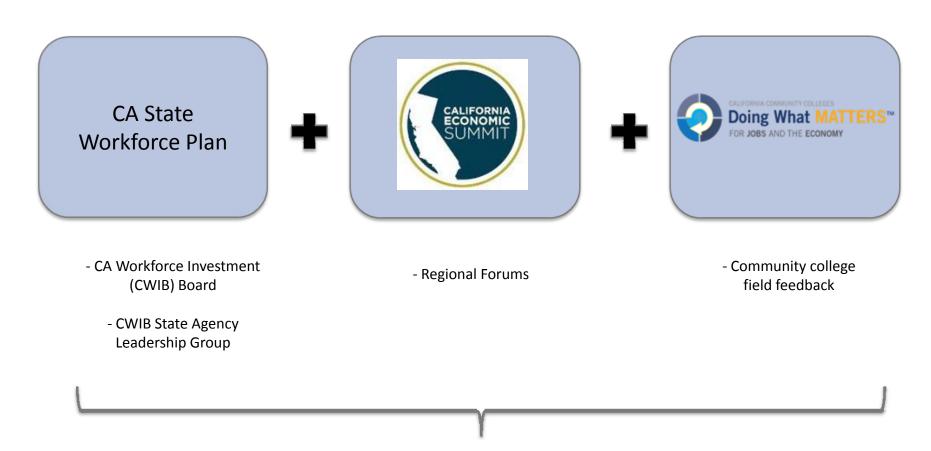
#### Federal support for pathways and sector work

- TAACCCT grants in CA
  - C6 Consortia (Central Valley/West Hills CCD) \$20M
  - Design It, Build It, Ship It (East Bay/CCCD) \$15M
  - LA Healthcare Competency to Career Consortium (LATTC) \$19M
  - A number of single college or district awards across state.
- DOL WIF grant: Silicon Valley ALLIES





#### The Convergence



Unmet Regional Need for In-Demand and High-Growth CTE



#### California's reality: many regional economies



- San Diego/Imperial
- Los Angeles
- Orange County
- East Bay
- North Bay
- SF/Mid Peninsula
- Silicon Valley
- Santa Cruz/Monterey
- Inland Empire/Desert
- Greater Sacramento
- Northern Inland CA
- Northern Coastal CA
- South Central
- Central
- Mother Lode



#### **Determining a Path Forward**

CA Economic Summit Workforce Action Plan

The Issue

The Process

The Filters

The Strawman

Vetting and Refining

How to meet regional need for in-demand and high-growth CTE?

Research on approach of 20 states

Structured discussion technique

Initial mix of external and internal stakeholders

**Deliberation of Options** 

#### Cost

- buy-in
- do

#### **Time**

- start up
- do

#### **Difficulty**

- start up
- on-going

Impact to CA's community college system
Side Effects (+/-)

- primary
- secondary
- tertiary

How likely will this strategy fix the funding barriers to offering indemand, high growth and more expensive CTE courses?

Path forward:

"shared investment" strategy

Shared ownership of issue



#### **CTE Shared Investment Model**

Substantially grow the "shared investment" in career technical education in high-priority occupations and careers critical to regional economies.

In several states, institutions are reimbursed at higher rates for high-demand occupational/career technical education programs.

Develop a CA shared investment strategy that

- (1) reverses the decade-long decline in CTE investment while
- (2) encouraging much higher levels of regional public-private investment.

This shared investment strategy should provide for incentive funding for CTE that is well-aligned with regional workforce demand, encourages regional collaboration, rewards commitments from business and community partners, and adapts state financial aid systems to incent enrollment and completion in high-priority fields.

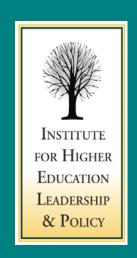


#### **Gathering Input**

What's the value to CA if the community colleges could better respond to regional workforce needs?

# Workforce Investments: State Strategies to Preserve Higher-Cost Career Education Programs in Community and Technical Colleges

Nancy Shulock
Jodi Lewis
Connie Tan
Institute for Higher Education Leadership & Policy
Sacramento State University



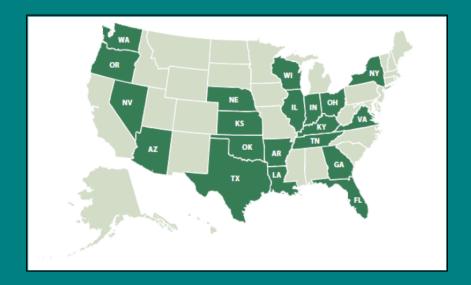
#### Wide variance in costs

 California context: Enrollment funding = one rate for all programs

Instructional Costs Per Student Credit Hour National Averages (2011-2012)			
Humanities/Humanistic Studies	\$52		
Biology, General	\$64		
Engineering-Related Technologies	\$73		
Allied Health and Medical Assisting Services	\$131		
Drafting/Design Engineering Technologies/Technicians	\$163		
Respiratory Care Therapy/Therapist	\$265		

# Scope of Study

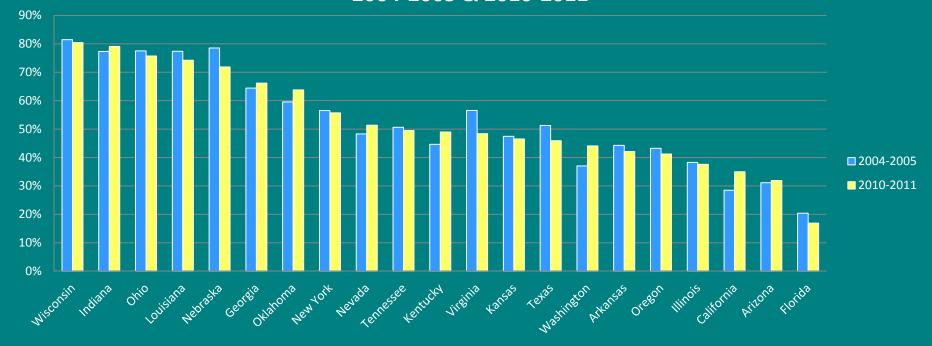
- Examine how 20 states are using finance strategies to preserve high-cost CTE/workforce programs
  - Limited to the use of state general funds
  - Limited to postsecondary institutions



#### **CTE in Other States**

- Thoughtful prioritization of CTE
- A larger portion of associate degrees (includes Associate of Applied Science)

CTE Degrees as % of Total Degrees 2004-2005 & 2010-2011



# Strategies that May Preserve CTE/Workforce Programs

Strategy	Number of States (out of 20)	California Approach
Separate technical institutions/system	11	All colleges have comprehensive mission
Differential funding based on costs	13	Constant funding rate regardless of program
Performance- or outcomes- based funding	14	Enrollment-based funding
Differential tuition (either for whole system or individual college discretion)	11	Same tuition for all programs
Differential course fees	17	Course materials fees limited by statute

## Separate Technical Systems/Institutions

- 11 out of 20 states have "technical" colleges in 3 types of governance structures, e.g.,
- "Technical" Colleges within a comprehensive system
  - Washington SCTCS
  - Louisiana CTCS
- Technical college systems
  - Technical College System of Georgia
  - Texas State Technical College System
- Free-standing technical colleges not in a system
  - Kansas
  - Ohio

## Differential Funding

- 13 of 20 states differentiate funding by discipline
- Assign costs to discipline categories
- Incorporate cost differentials in final allocations
  - Usually 3-6 categories
  - Higher-cost programs funded 2-3 times higher
- "Fair"
  - Equity in terms of student access to quality programs

# Performance Funding

- 14 out of 20 states have approved PF
- Treats high and low cost programs the same
  - Rewards completions of degrees and certificates
- Can incentivize variety of workforce outcomes
  - Some metrics include job placement, wages, highneed completions, and industry certifications

#### **Differential Tuition**

- 11 out of the 20 states
- Some use it broadly, some selectively
- Some marginally higher, some much higher

# Examples of Differential Tuition (by Program)

	Number of Tiers/Rates	Programs/Disciplines	Tuition Rate
Arizona- Pima District	3	General (liberal arts)	\$65.50 per credit hour
		Level A (e.g., aviation tech; respiratory tech)	\$85.50 per credit hour
		Level B (e.g., nursing, radiologic tech)	\$91.50 per credit hour
Illinois- Rates vary Central program, for multiple programs	Rates vary by	Standard	\$99 per credit hour
	multiple	E.g., welding, auto body, health	\$124-\$173.25 per credit hour
Ohio- Mid-East	Mid-East program has Career & a separate Technology tuition/fee	Practical nursing	\$10,214 for 42 week program
Technology to		Welding	\$9,280 for 38 week program
		Heating & air conditioning	\$6,031 for 41 week program

#### Course Fees

- 17 of the 20 states charge course fees
- Fees cover lab operation and equipment, supplies, specialized training, assistants
- Examples:
  - Indiana's Ivy Tech college course fees range from \$10 to \$50 for automotive courses, to \$300 for principles of advanced manufacturing
  - At Blue Mountain CC in Oregon, fees range from \$80 for music courses, to \$150 lab fees in welding

#### Conclusions

- There is much to learn from other states
  - Most states are very thoughtful about the issue of finance
  - Most celebrate the CTE mission without hesitation, and without detriment to the transfer mission
- These 5 strategies are adaptable

## Implications for California

- Strategy 1: "Technical colleges"
  - Messaging is important
- Strategy 2: Differential funding
  - A different take on equity
- Strategy 3: Performance funding
  - Flexible applications to incentivize workforce outcomes
- Strategy 4: Differential tuition
  - Could apply very selectively
- Strategy 5: Course fees
  - Could loosen statutory restrictions

### Questions?

Contact Information: ihelp@csus.edu

 IHELP Publications: http://www.csus.edu/ihelp

#### For discussion...

- What should we think about doing in order to fund a robust CTE/career pathway system?
  - Which strategies would be most successful?
  - What are/would be the challenges or dilemmas? How could we minimize these?
- In three years, if this strategy was successfully implemented, from your point of view, what would you say/hope was the positive impact?



#### FOR MORE INFORMATION:

**Linda Collins** 

LCollins@CareerLaddersProject.org

Barbara Baran

b.baran@comcast.net

**Jodi Lewis** 

ljlewis2@sbcglobal.net

Van Ton-Quinlivan

vtquinlivan@cccco.edu











