

## THE ONES THAT GOT AWAY

Why Completing a College Degree Is Not the Only Way to Succeed





# BUILDING MORE COMPREHENSIVE COMMUNITY COLLEGE SUCCESS METRICS: Why Completing a Degree Is Not the Only Way to Succeed

Recent research on the California community college system has revealed that workforce training programs yield some of the highest earnings for community college students, regardless of whether those students complete a degree or college certificate. Yet, most conversations about community college success are limited to whether students graduate. An exclusive focus on degree completion does not fit well with the diversity of workforce training pathways that colleges have built in career and technical education (CTE) because many of these pathways do not lead to a college credential. By expanding definitions of student success to include employment, earnings gains, and third-party credentials, colleges will be able to measure more accurately the outcomes of all their CTE programs.

#### UNDERSTANDING CTE PATHWAYS

Community colleges offer many different career training pathways to serve a diversity of students with widely varying needs and goals. In addition to providing comprehensive programs that teach the fundamental skills of various professions, community colleges support rapidly evolving fields in which supplemental training is needed regularly, as well as retraining experienced workers for emerging professions. This training may be offered in a number of ways, including coursework in for-credit programs, noncredit classes, and contract education, which is custom training designed and sponsored by specific employers.

For some students and some fields of study, traditional certificate and degree programs are the best bet. For example, comprehensive programs work well for students coming straight out of high school who need to build a solid base of skills and for students who are pursuing complex skill sets, such as those needed in health or aviation. These pathways substantially improve students' earning power and future career opportunities, leading to family-sustaining wages that can help move them out of poverty. Community college students in California who earn a certificate in diagnostic medical imaging make a median wage of more than \$73,000, up from about \$13,000 before starting college. Aircraft maintenance students who earn an associate's degree more than double their earnings, from \$20,000 to over \$44,000.

However, community colleges also serve students who already have been in the workforce. These students may have associate or baccalaureate degrees, third-party or community college certificates, or significant work experience without a supporting credential. Returning students often need to fill-in a few missing skills rather than starting from scratch,

and they can do so either by taking a handful of courses or by participating in short-term certificate programs that can be completed in a year or less.

Moreover, some workforce training pathways lead to third-party credentials offered outside of community colleges, such as in early childhood education. In California, students take short sequences of courses that are aligned with state licensure exams and that allow them to work in a daycare center or start their own pre-school. Students see average earnings gains of 6 percent after 18 credits—a pretty good return on investment when you consider that these students took just six courses and had tuition costs of under \$1,000. Students in other, higher-wage fields see much more dramatic returns. Administration of Justice students, such as police officers who take courses at a community college to earn a Peace Officer Standards and Training certificate, see an average earnings increase of 20% after 18 credits.

If you look at CTE programs in the California system, you'll see evidence of these many different pathways—sometimes even in the same discipline. For example, in the field of information technology, colleges may offer an associate's degree in computer software development that helps young people move into jobs requiring coding skills or prepares them for baccalaureate degrees in computer science. The same college also may offer short-term certificates designed to help IT professionals learn new skills, such as mobile application development or game programming. Some of these short-term options may lead to a community college certificate that is not counted in statewide success metrics because it is too short, yet it can help workers advance professionally and increase their earnings. Other course clusters may enable workers to pass third-party exams, such as the Cisco or Adobe certifications.

#### THE PREVALENCE OF SKILLS-BUILDER STUDENTS

Although the focus often is on degree pathways, there are a large number of students who are pursuing shorter-term training. This trend has been growing steadily for the last 30 years. According to the Center for Education and the Workforce at Georgetown University, certificates have become so popular that they now are the second-most common higher education credential in the United States, behind baccalaureate degrees but ahead of associate's degrees. Nationwide, 54 percent of these certificate programs are short-term, meaning that they can be earned in a year or less.

While short-term training is not the best fit for every student, it is an important vehicle for improving the labor market position of an increasing number of students due to the evolving nature of the job market.

By examining course-taking patterns in California community colleges, Peter Riley Bahr of the Center for the Study of Higher and Postsecondary Education at the University of Michigan found that one in seven first-time students take six or fewer credits (two classes or less) with an average course pass rate of 93 percent. The majority of these students are enrolled in career and technical education, and their exceptionally high rate of success indicates that they are mastering the content of their courses. Many of these students see earnings gains after just six credits. Some fields, such as water and wastewater technology, where students train for licensed fields involved in preserving the health of California's waterways, have returns as high as 17 percent after six credits.

Two other studies found significant numbers of California community college students who take CTE courses do not earn a credential, but demonstrate earnings gains, particularly among the older segment of the student population. Ryan Fuller of the California Community Colleges Chancellor's Office found that although completers experienced larger increases in earnings than non-completers, income patterns were different for students aged 35 and older, students aged 25 or older taking ten units or less, and those who selected "personal development" or "update job skills" as their goals. In these cases, college participation appeared to be part of a steady increase in wages, which were higher both before and after taking college courses.

For example, among students who took 10 or fewer units, non-completing students entered college making \$70,000 a year and increased their earnings to \$75,000 after one year and \$80,000

after five years—a steady upward climb. In contrast, completers entered college making \$45,000 and increased their earnings to \$55,000 after one year and \$60,000 after five years—a bigger initial increase, but at a much lower income total. These findings were corroborated in a survey of former CTE students, conducted by KC Greaney of Santa Rosa Junior College, which found very similar earnings trends among both completing and non-completing students.



Both comprehensive programs and short-term skills-building courses have positive impacts on the employment and earnings prospects of students. However, because the completion of a community college credential is viewed as the gold standard for success, students who participate in short-term training are counted as failures. While short-term training is not the best fit for every student, it is an important vehicle for improving the labor market position of an increasing number of students due to the evolving nature of the job market. Many workers are shifting from jobs that no longer exist to professions that did not exist when they first attended college. Increasingly, the credentials that employers are seeking for these jobs are issued by third-party industry-sponsored entities or state licenses rather than academic institutions. As more employers expect job applicants to be ready for work with no additional training, the burden of professional development is falling on individuals. Finally, as technology increasingly is integrated into jobs ranging from auto repair to real estate, workers need ongoing training to keep up their skills.

If college success is measured by graduation alone, training pathways that focus on filling skill-gaps rather than on degree attainment are at risk. Colleges may push skills-builders to the bottom of the enrollment priority line or elect not to offer courses that are not in a completion pathway. The result is that students will be forced to go to for-profit training providers to learn these skills, where they will pay significantly higher prices. Students who cannot afford these higher prices will be prevented from advancing their skills and improving their labor market position, which is a loss both for the student and the state.

Colleges will be better able to prioritize offerings that are of high value both to students and to employers if they have access to comprehensive workforce training outcomes, such as whether these students secure an industry-recognized third-party credential, transition into employment, or increase their earnings. With access to this information, community colleges will be in a much stronger position to evaluate and strengthen all of their career and technical education pathways.



Here are examples of conversations and actions that Here are examples of conversations and actions that various parties could take:

### Policymakers

- Expand community college success metrics: Incorporate outcomes such as employment, earnings, and completion of third-party credentials.
- Improve access to data: Explore ways to regularize or automate information-sharing between state licensing agencies and community colleges, and seek to secure agreements to share earnings data with neighboring states.

## College Leaders

- Expand community college success metrics: For the purposes of accreditation, program review, and resource allocation, include a broader array of student outcomes, such as employment, earnings, and the completion of third-party certifications .
- Establish policies for skills-builder students: Set appropriate policies for low-unit CTE students, particularly regarding assessment, educational planning, and course repeatability.

## CTE Directors and Faculty

- Examine local pathways: Collect and analyze data to determine where short-term course-taking fits into students' overall career pathways, how it relates to industry needs, and who benefits most from particular types of training. Share this information with college leaders to drive goal-setting, program development, and student advising.
- Assess programs based on more comprehensive metrics: Once program pathways and likely outcomes are clear, ensure that program review and departmental improvement efforts are informed by data that include employment, earnings, and third-party certification outcomes, in addition to completion measures.

You can read practitioner-oriented briefs on the earnings for career and technical education students, download a video and related discussion and action guides on more comprehensive success metrics, or dive into detailed research at www.wested.org/project/quantifying-non-completion-pathways-to-success.

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LearningWorks aims to strengthen student achievement in community colleges. It does so by facilitating, disseminating, and funding practitioner-informed recommendations for changes at the system and classroom levels, infusing these strategies with state and national insights. LearningWorks is supported by the William and Flora Hewlett Foundation and the Walter S. Johnson Foundation.



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